

## General Assembly

## Raised Bill No. 5555

February Session, 2006

LCO No. 1980

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Referred to Committee on General Law

Introduced by: (GL)

## AN ACT CONCERNING LIQUOR PERMITS AND INVESTIGATIONS REGARDING INDUCING MINORS TO PROCURE LIQUOR.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 30-1 of the 2006 supplement to the general statutes
- 2 is repealed and the following is substituted in lieu thereof (Effective
- 3 *October 1, 2006*):
- 4 For the interpretation of this chapter, unless the context indicates a
- 5 different meaning:
- 6 (1) "Airline" means any United States airline carrier, holding a
- 7 certificate of public convenience and necessity from the Civil
- 8 Aeronautics Board under Section 401 of the Federal Aviation Act of
- 9 1958, as amended, or any foreign flag carrier, holding a permit under
- 10 Section 402 of such act.
- 11 (2) "Alcohol" means the product of distillation of any fermented
- 12 liquid, rectified either once or more often, whatever may be the origin
- 13 thereof, and includes synthetic ethyl alcohol which is considered
- 14 nonpotable.

- (3) "Alcoholic liquor" or "alcoholic beverage" includes the four varieties of liquor defined in subdivisions (2), (5), (18) and (19) of this section (alcohol, beer, spirits and wine) and every liquid or solid, patented or not, containing alcohol, spirits, wine or beer and capable of being consumed by a human being for beverage purposes. Any liquid or solid containing more than one of the four varieties so defined is considered as belonging to that variety which has the higher percentage of alcohol, according to the following order: Alcohol, spirits, wine and beer, except as provided in subdivision (19) of this section. The provisions of this chapter shall not apply to any liquid or solid containing less than one-half of one per cent of alcohol by volume.
- (4) "Backer" means, except in cases where the permittee is himself the proprietor, the proprietor of any business or club, incorporated or unincorporated, engaged in the manufacture or sale of alcoholic liquor, in which business a permittee is associated, whether as employee, agent or part owner.
  - (5) "Beer" means any beverage obtained by the alcoholic fermentation of an infusion or decoction of barley, malt and hops in drinking water.
  - (6) (A) "Case price" means the price of a container of cardboard, wood or other material, containing units of the same size, brand, age and proof of alcoholic liquor, and (B) a case of alcoholic liquor, other than beer, cordials, cocktails, wines and prepared mixed drinks, shall be in the number and quantity of units or bottles as follows: Three gallon bottles; four gallon bottles; six half-gallon bottles; twelve quart bottles or twelve liter bottles; twelve one-fifth gallon bottles or twelve seven hundred fifty milliliter bottles; twenty-four pint bottles; twenty-four one-tenth gallon bottles or six and four-tenths ounce bottles or twenty-four three hundred seventy-five milliliter bottles or forty-eight one hundred eighty-seven and one-half milliliter bottles; ninety-six one hundred milliliter bottles; forty-eight half-pint bottles, or two hundred

- 48 bottles or ninety-six ninety-three and seven-tenths milliliter bottles or
- 49 one hundred ninety-two forty-six and eight-tenths milliliter bottles.
- 50 (7) "Charitable organization" means any nonprofit organization
- 51 organized for charitable purposes to which has been issued a ruling by
- 52 the Internal Revenue Service classifying it as an exempt organization
- 53 under Section 501(c)(3) of the Internal Revenue Code.
- 54 (8) "Club" means a club as defined in section 30-23.
- 55 (9) "Coliseum" means a coliseum as defined in section 30-33a.
- 56 (10) "Commission" means the Liquor Control Commission and
- 57 "department" means the Department of Consumer Protection.
- 58 (11) "Golf country club" means a golf country club as defined in
- 59 section 30-24a.
- 60 (12) "Minor" means any person under twenty-one years of age.
- 61 (13) "Person" means natural person including partners but shall not
- 62 include corporations, limited liability companies, joint stock companies
- or other associations of natural persons.
- 64 (14) "Proprietor" shall include all owners of businesses or clubs,
- 65 included in subdivision (5) of this section, whether such owners are
- 66 individuals, partners, joint stock companies, fiduciaries, stockholders
- of corporations or otherwise, but shall not include persons or
- 68 corporations who are merely creditors of such businesses or clubs,
- 69 whether as note holders, bond holders, landlords, franchisors or
- 70 otherwise.
- 71 (15) "Dining room" means a room or rooms in premises operating
- 72 under a hotel permit, hotel beer permit, restaurant permit, restaurant
- 73 permit for beer, restaurant permit for wine and beer, railroad permit,
- or boat permit, where meals are customarily served, within the room

- 75 or rooms, to any member of the public who has means of payment and 76 proper demeanor.
- 77 (16) "Restaurant" means a restaurant as defined in section 30-22, as 78 amended.
- 79 (17) "Special sporting facility" means a special sporting facility as 80 defined in section 30-33b.
- 81 (18) "Spirits" means any beverage that contains alcohol obtained by 82 distillation mixed with drinkable water and other substances in 83 solution, including brandy, rum, whiskey and gin.
- 84 (19) "Wine" means any alcoholic beverage obtained by the 85 fermentation of the natural sugar content of fruits, such as grapes or 86 apples or other agricultural products, containing sugar, including 87 fortified wines such as port, sherry and champagne.
- 88 (20) "Nonprofit public television corporation" means a nonprofit 89 public television corporation as defined in section 30-37d.
- 90 Sec. 2. Section 30-39 of the 2006 supplement to the general statutes is 91 repealed and the following is substituted in lieu thereof (Effective 92 October 1, 2006):
- 93 (a) For the purposes of this section, the "filing date" of an application 94 means the date upon which the department, after approving the 95 application for processing, mails or otherwise delivers to the applicant 96 a placard containing such date.
  - (b) (1) Any person desiring a liquor permit or a renewal of such a permit shall make a sworn application therefor to the Department of Consumer Protection upon forms to be furnished by the department, showing the name and address of the applicant and of the applicant's backer, if any, the location of the club or place of business which is to be operated under such permit and a financial statement setting forth all elements and details of any business transactions connected with

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104 the application. Such application shall include a detailed description of 105 the type of live entertainment that is to be provided. A club or place of 106 business shall be exempt from providing such detailed description if 107 the club or place of business (A) was issued a liquor permit prior to 108 October 1, 1993, and (B) has not altered the type of entertainment 109 provided. The application shall also indicate any crimes of which the 110 applicant or the applicant's backer may have been convicted. 111 Applicants shall submit documents sufficient to establish that state and 112 local building, fire and zoning requirements and local ordinances 113 concerning hours and days of sale will be met, except that local 114 building and zoning requirements and local ordinances concerning 115 hours and days of sale shall not apply to any class of airport permit. 116 The State Fire Marshal or the marshal's certified designee shall be 117 responsible for approving compliance with the State Fire Code at 118 Bradley International Airport. Any person desiring a permit provided 119 for in section 30-33b shall file a copy of such person's license from the 120 Division of Special Revenue or the Gaming Policy Board with such 121 application. The department may, at its discretion, conduct an 122 investigation to determine whether a permit shall be issued to an 123 applicant.

- (2) The applicant shall pay to the department a nonrefundable application fee, which fee shall be in addition to the fees prescribed in this chapter for the permit sought. An application fee shall not be charged for an application to renew a permit. The application fee shall be in the amount of ten dollars for the filing of each application for a permit by a charitable organization, including a nonprofit public television corporation, a nonprofit golf tournament permit, a temporary permit or a special club permit; and for all other permits in the amount of one hundred dollars for the filing of an initial application. Any permit issued shall be valid only for the purposes and activities described in the application.
- (3) The applicant, immediately after filing an application, shall give notice thereof, with the name and residence of the permittee, the type

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137 of permit applied for and the location of the place of business for 138 which such permit is to be issued and the type of live entertainment to 139 be provided, all in a form prescribed by the department, by publishing 140 the same in a newspaper having a circulation in the town in which the 141 place of business to be operated under such permit is to be located, at 142 least once a week for two successive weeks, the first publication to be 143 not more than seven days after the filing date of the application and 144 the last publication not more than fourteen days after the filing date of 145 the application. The applicant shall affix, and maintain in a legible 146 condition upon the outer door of the building wherein such place of 147 business is to be located and clearly visible from the public highway, 148 the placard provided by the department, not later than the day 149 following the receipt of the placard by the applicant. If such outer door 150 of such premises is so far from the public highway that such placard is 151 not clearly visible as provided, the department shall direct a suitable 152 method to notify the public of such application. When an application is 153 filed for any type of permit for a building that has not been 154 constructed, such applicant shall erect and maintain in a legible 155 condition a sign not less than six feet by four feet upon the site where 156 such place of business is to be located, instead of such placard upon the outer door of the building. The sign shall set forth the type of 157 permit applied for and the name of the proposed permittee, shall be 158 159 clearly visible from the public highway and shall be so erected not 160 later than the day following the receipt of the placard. Such applicant 161 shall make a return to the department, under oath, of compliance with 162 the foregoing requirements, in such form as the department may 163 determine, but the department may require any additional proof of 164 such compliance. Upon receipt of evidence of such compliance, the 165 department may hold a hearing as to the suitability of the proposed 166 location. The provisions of this subdivision shall not apply to 167 applications for airline permits, charitable organization permits, 168 temporary permits, special club permits, concession permits, military 169 permits, railroad permits, boat permits, warehouse permits, brokers' 170 permits, out-of-state shippers' permits for alcoholic liquor and out-ofstate shippers' permits for beer, coliseum permits, coliseum concession permits, special sporting facility restaurant permits, special sporting facility employee recreational permits, special sporting facility guest permits, special sporting facility concession permits, special sporting facility bar permits, nonprofit golf tournament permits, nonprofit public television permits and renewals. The provisions of this subdivision regarding publication and placard display shall also be required of any applicant who seeks to amend the type of entertainment upon filing of a renewal application.

- (4) In any case in which a permit has been issued to a partnership, if one or more of the partners dies or retires, the remaining partner or partners need not file a new application for the unexpired portion of the current permit, and no additional fee for such unexpired portion shall be required. Notice of any such change shall be given to the department and the permit shall be endorsed to show correct ownership. When any partnership changes by reason of the addition of one or more persons, a new application with new fees shall be required.
- (c) Any ten residents who are at least eighteen years of age and are of the town within which is intended to be operated the business for which the permit or renewal thereof has been applied for, or, in the case of a manufacturer's or a wholesaler's permit, any ten residents who are at least eighteen years of age of the state, may file with the department, within three weeks from the last date of publication of notice made pursuant to subdivision (3) of subsection (b) of this section for an initial permit, and in the case of renewal of an existing permit, at least twenty-one days before the renewal date of such permit, a remonstrance containing any objection to the suitability of such applicant or proposed place of business. Upon the filing of such remonstrance, the department, upon written application, shall hold a hearing and shall give such notice as it deems reasonable of the time and place at least five days before such hearing is had. The remonstrants shall designate one or more agents for service, who shall

serve as the recipient or recipients of all notices issued by the department. Prior to the start of the hearing before the department, the agent or agents of service for the remonstrants may withdraw their objections to the granting of the permit or the renewal of an existing permit and the department may cancel the hearing. The decision of the department on such application shall be final with respect to the remonstrance.

- (d) No new permit shall be issued until the foregoing provisions of subsections (a) and (b) of this section have been complied with. Six months' or seasonal permits may be renewed, provided the renewal application and fee shall be filed at least twenty-one days before the reopening of the business, there is no change in the permittee, ownership or type of permit, and the permittee or backer did not receive a rebate of the permit fee with respect to the permit issued for the previous year.
- (e) The department may renew a permit that has expired if the applicant pays to the department a nonrefundable late fee pursuant to subsection (c) of section 21a-4, which fee shall be in addition to the fees prescribed in this chapter for the permit applied for. The provisions of this subsection shall not apply to one-day permits, to any permit which is the subject of administrative or court proceedings, or where otherwise provided by law.
- Sec. 3. Section 30-55 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006*):
- 228 (a) The Department of Consumer Protection may, in its discretion, 229 revoke or suspend any permit or provisional permit upon cause found 230 after hearing, provided ten days' written notice of such hearing has 231 been given to the permittee setting forth, with the particulars required 232 in civil pleadings, the charges upon which such proposed revocation 233 or suspension is predicated. [No permit shall be suspended or revoked 234 under this section for any violation of this chapter of which the 235 permittee or his servant or agent was finally found not guilty by, or

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received dismissal in, a court having jurisdiction thereof, and no disciplinary action shall be taken thereafter by the department against the backer or such permittee, servant or agent. The department shall not initiate hearing proceedings pursuant to this section based upon any arrest which has not resulted in a conviction.] Any appeal from such order of revocation or suspension shall be taken in accordance with the provisions of section 4-183.

- (b) The surrender of a permit or provisional permit for cancellation or the expiration of a permit shall not prevent the department from suspending or revoking any such permit pursuant to the provisions of this section.
- Sec. 4. Section 30-87 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006*):

Any person who induces any minor to procure alcoholic liquor from any person permitted to sell such alcoholic liquor shall be subject to the penalties prescribed in section 30-113. The provisions of this section shall not apply to (1) the procurement of liquor by a person over age eighteen who is an employee or permit holder under section 30-90a where such procurement is made in the course of such person's employment or business, or (2) any such inducement in furtherance of an official investigation or enforcement activity conducted by a law enforcement agency or the Department of Consumer Protection, or both. Nothing in this section shall be construed to prevent any action from being taken under section 30-55 or section 30-86, or both, against any person permitted to sell alcoholic liquor who has sold alcoholic liquor to a minor where such minor is participating in an official investigation or enforcement activity conducted by a law enforcement agency or the Department of Consumer Protection, or both.

This act shal sections:	l take effect as follows a	and shall amend the following
Section 1	October 1, 2006	30-1

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Sec. 2	October 1, 2006	30-39
Sec. 3	October 1, 2006	30-55
Sec. 4	October 1, 2006	30-87

## Statement of Purpose:

To exclude landlords and franchisors from being considered backers of liquor permits under certain circumstances, to allow the Liquor Control Commission to proceed with a remonstrance that was properly filed by ten residents and to provide a mechanism to withdraw a remonstrance prior to the start of a hearing, to allow the Liquor Control Commission to proceed with administrative hearings even though a criminal proceeding concerning the same matter failed to result in a criminal conviction and to allow the Liquor Control Division of the Department of Consumer Protection to conduct alcohol compliance checks without having local or state law enforcement officers present.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]